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Issue #8, January 2019

A Guide for Advocates

Government Gets an Upgrade

Welcome to NAVIGATOR — a project designed to better understand the American public's views on issues of the day and help advocates, elected officials, and other interested parties understand the language, imagery and messaging needed to make and win key policy arguments. This edition features findings from a national online survey of 1,001 registered voters conducted December 14-19, 2018.

Every month, we pick a few topics for exploration. The topics we select aren't meant to cover every issue area facing the progressive community, but rather to give actionable advice on how to talk about key issue areas. This month we focused on:

Topic 1: How should Democratic policy-makers talk about their new package of reforms?

Americans believe House Resolution 1, a package of reforms proposed by the incoming House majority, addresses real problems with the political system. Direct language about what the legislation will do, and how it will impact political behavior today, resonates more than language about reforming democracy itself.

Topic 2: Who do Americans believe is getting the most out of the economy?

The economy still gets positive marks, but there is trouble beneath the surface for the Trump administration, as Americans are far more likely to believe Trump has helped wealthy people and corporations than believe he has helped regular people like them.

Topic 3: What are the public's biggest concerns coming out of the Special Counsel investigation?

One thing hasn't changed since May of 2018: some of the most troubling aspects of the Special Counsel investigation for many Americans have little to do with rehashing 2016, and everything to do with allegations that Trump obstructed justice and tried to cover up the truth.

Most Democrats think democracy is broken. Most everyone thinks Washington is broken.

House Resolution 1 (or HR1), a package of reforms that is Democrats' first priority in the 116th Congress, includes a host of measures to improve the integrity of government and elections such as improving voting access, reforming campaign finance laws, and creating greater government transparency. It has been billed by lawmakers and advocates as a "democracy reform" bill, but that description alone may not speak to Americans' deepest concerns about political problems facing the United States today.

In a split-sample experiment, half of respondents are asked if "American democracy" is broken and half are asked if "our government in Washington" is broken. Most Americans answer "yes" to both questions, but there is much wider agreement on the latter, where the language is more specific and, perhaps, puts more onus on our current leaders than on our underlying democratic institutions. People see the problem as the officials in our government, not the government itself.

Democrats are much more worried about the state of American democracy (72%) than Republicans (54%) or independents (55%), but even just one in five Democrats say American democracy is "completely" broken (19%). When it comes to our government in Washington, over four in five Americans (82%) from all partisan affiliations say government is broken and a majority of independents (51%) say it is "completely" broken, more than Democrats (38%) or Republicans (44%). **Washington is the problem and the enemy here in need of reform, not the country itself.**

Do you think _____ is broken? American democracy 19 42 Our government in Washington 43 38 Completely broken Somewhat broken Which is more important? Fixing our broken government Fixing our broken democracy in Washington and electoral process Total 57 43 **Democrats** 38 62 Independents 66 34 Republicans 74 26

It's About the Players, Not the Game

When talking about fixing politics, Americans are most likely to respond to language addressing the people and groups involved — **corrupt politicians, powerful special interests, disempowered voters** — rather than democracy itself.

Ensuring our

	democracy works	political system
Which ONE is most important?	35	65
Which THREE are most important?	Total Swing	
Fixing our corrupt political system	52 55 • •	
Giving power back to the voters	43 48 5 •	
Taking power away from special interests	46 54 3	
Fixing our broken government in Washington	32 37 • 5 •	
Fixing our broken democracy and electoral process	30 35 5 6	
Ensuring our democracy works		
Strengthening American democracy	17 20 • 3 •	
Restoring American democracy	191 9	
Reforming American democracy	- • • • • • • • • • • • • • • • • • • •	100

*Swing voters are defined as voters who voted in 2016 and 2018, but voted for a 2018 congressional candidate from a different party than the presidential candidate they supported in 2016.

Fixing our corrupt

Americans see real problems addressed in HR1, but Proponents must work to build credibility on these issues.

With HR1 new, evolving, and complex, few had heard of the bill (85% had heard little or nothing when we fielded the survey in mid-December). However, some of the measures may pique Americans' interest more than others. Americans feel most strongly about addressing election security and integrity, oversight of election spending, and ethics enforcement for public officials.

Though the public sees these measures addressing real issues, one ongoing project for HR1's supporters will be establishing credibility. This survey finds Democrats in Congress are somewhat more trusted than their Republican counterparts to rein in the influence of campaign donors (36% to 23%) and stand up to powerful corporations and lobbyists (38% to 22%), but in many cases, in the areas directly addressed by HR1, Americans are reluctant to say Democrats have a lot of credibility. In fact, when asked to choose the topics on which Democrats have the most credibility from a long list of reforms such as improving voting access and fortifying ethics laws, a plurality of independents say they don't. Democrats in Congress have a lot of messaging work to do if they want to be reliably perceived by the average American as the party of good governance.

Percentage who believe
Ensure security: establish new cybersecurity measures to prevent foreign tampering and hacking
55
32
Promote integrity: restore the Voting Rights Act and stop gerrymandering and voter purges
54
32
Strengthen oversight: establish new rules that restrict Super PACs and fix the Federal Elections Commission
47
25
Impose greater ethics enforcement: fix the Office of Government Ethics and have the Supreme
Court develop a professional code of conduct
41
27
Guarantee disclosure: make political organizations disclose their donors when they fund political ads
40
31
Fortify ethics laws: require disclosure of presidents' tax returns, limit taxpayer-funded first-class
travel, and stop taxpayer-funded settlements for officeholders
39
31
Improve access: make early voting, automatic voter registration, and online registration more available
37
36
Empower citizens: create a public campaign finance system that will increase the influence of small donors
25
31

Measures address a maior problem Democrats have a lot of credibility here

Be Careful About Repeating Trump's Language

It may be tempting for opponents to turn Donald Trump's language against him — everyone loves to highlight hypocrisy. But in a split sample test where half of respondents were shown an argument criticizing Trump's failure to "drain the swamp," and the other half were shown the same argument — minus the "drain the swamp" language — the latter argument performed slightly better (beating a pro-Trump argument by 8 points, 54-46, compared to only 2 points, 51-49, when saying "drain the swamp").

Direct language on money in politics and corruption breaks through.

HR1 also aims to tackle political corruption and the growing influence of big money in politics. On these issues, the language that connects best with Americans speaks directly to the problems rather than the process: holding politicians accountable, stopping political corruption, reducing the influence of big money in politics, increasing transparency in government.

Some language that is less effective includes: Reforming campaign finance, guaranteeing the disclosure of campaign donors, empowering citizen small donors. Oversight has greater salience when we connect it to everyday people. When asked to choose between the two, Americans say that "giving power back to the voters" (58%) is more important than "taking power away from special interests" (42%). The problem with our government isn't just that politicians and the well-connected are hiding something or holding too much power — it's that they're taking away voters' power and their right to know what's happening.

Which THREE are most important?

Holding politicians accountable 64 Stopping political corruption 61 Reducing the influence of big money in politics 57 Increasing transparency in government 35 Strengthening anti-corruption laws 28 Reforming campaign finance 17 Guaranteeing the disclosure of campaign donors 12 Empowering citizen small donors 4

Which is more important?

Giving power back to the voters		ng power away pecial interests
Total		
	58	42
Democrats		
	60	40
Independents		
	69	31
Republicans		
	50	50

Election security and integrity come first.

For the portions of HR1 focused on campaigning and elections, there are some core principles that rise to the top for Americans: namely, integrity, security, and, to a lesser extent, fairness. Generally speaking, Americans across the political spectrum are particularly interested in protecting voters' rights. When it comes to voting and elections in America, which two principles should be most important?



Which is more important?

Protecting the rights of voters	Making it easier to vote	
Total		
	79	21
Democrats		
	69	31
Independents		
	73	27
Republicans		
		93 7

Democrats are better positioned for a fight on standing up to "corporations and lobbyists" than "special interests" Recent Navigator surveys suggest there is some difference in how the public views the party's relationships with "big corporations and lobbyists" and "special interests." This month, Democrats are trusted more than Republicans to stand up to the former by a 16-point margin (38% to 22%), but the margin is much narrower when it comes to "reducing the influence of special interests" (5 points, 34% to 29%).

Americans still feel good about "THE" economy, but not "THEIR" economy.

Fifty-eight percent of Americans say the state of the economy is "good" (52%)

2

or "excellent" (6%), a sentiment that likely drives President Trump's approval rating on the economy to 46% approve, 49% disapprove – markedly better than his overall job approval (38% approve, 55% disapprove).

While people may give Trump credit for the macro-economy, they don't believe he's been successful for their personal economy — and that is the message opportunity against him. There is a widespread belief things are getting better for big corporations (55%) and wealthy people (59%). Far below, regular people are not doing so well: more say the economy is getting worse for "people like me" than say it is getting better. Viewed another way, while 40% of Americans say Trump has "helped the economy," just 23% say he has helped their personal financial situation. This deficit is widest with some of the groups most favorable to Trump: 54% of non-college whites believe Trump has helped the economy, but only half that (26%) believe Trump has helped their own situation.

Additionally, in a split sample experiment, non-college whites believe that Trump's actions have helped "people like them" by a 21-point margin (43% mostly helped/22% mostly hurt). At the same time, however, non-college whites are 13 points more likely to say the economic situation for "people like them" is getting worse than getting better (19% getting better/32% getting worse).

The wide gap between perceptions of the broader economy and individual experience is a reminder that, even as the president touts low unemployment and growth statistics on Twitter, many Americans are not feeling it while they see the wealthy and corporations getting further ahead. The opportunity to win this argument is not to engage in the macro fight but to win the individual, kitchen-table-level debate.

Percentage who think Trump has mostly helped...



The Trump Economy:

There is a strong relationship between perceptions of how well a group is doing on the one hand, and how much Trump has personally helped that group on the other. One mismatch: people tend to believe Trump has helped investors in the stock market, but on balance, they also think things are getting worse for investors today. Perceived winners in the Trump economy: the wealthy, big corporations, lobbyists, and American manufacturers.

Americans see the "middle class" as the group losing the most in the Trump economy, with 23% believing the middle class's economic situation is getting better and a plurality (42%) believing things are getting worse for the middle class. The public's outlook is not quite as negative when they are asked about other common labels for average Americans, such as "people who work for a living" (28% getting better/35% getting worse) or "people like you" (21% getting better/33% getting worse).



A Note on the Economy: This survey was conducted in mid-December, during a period of volatility in the stock market.

Obstruction of justice and cover-up remain a bigger concern than collusion.

"No collusion" may be President Trump's mantra when it comes to the Special Counsel investigation, but the public is not convinced the investigation's legitimacy should hang on this specific allegation. Just 33% agree "the investigation will be a failure if it doesn't uncover 'collusion' with Russia." Meanwhile, 61% agree that "Donald Trump thinks he is above the law," including one in four self-identifying Republicans (25%). Potential obstruction of justice and cover-up by the president remains the most troubling aspect of the investigation for the public — over and above collusion or Russian interference. This mirrors a Navigator finding when the same question was asked in May 2018.

Do you agree or disagree with the following statement?





The bigger picture about the Mueller investigation is murkier. Favorable opinions of the Special Counsel investigation have declined slightly to 34% favorable (with 37% unfavorable), down from a September peak of 42% favorable, 30% unfavorable. However, support for continuing the investigation into Trump's 2016 campaign and Russian election interference has been relatively steady over the same period (52% this month, down from 56% in September but matching 52% in June). And between an argument that the investigation is a witch hunt and after 2 years it is "time to move on," and an opposing argument that the investigation should continue because it had already made significant discoveries - including

some potentially implicating Trump himself — the pro-investigation argument wins 56%-44%, underlining the need for the investigation's supporters to continue making their case.

Doing so doesn't require focusing on Trump's own personal culpability. In a split sample test, a similar argument that the investigation should continue because it has made significant discoveries — including indictments of Trump's former campaign chairman, former National Security Adviser, and former personal lawyer — beats the "time to move on" argument by 54% to 46%.

Which of the following words best describes what concerns you most about the investigation? What concerns you next most?



Whom do you agree with more?

Those who say that we should let the investigation finish because it has already made significant discoveries, including building evidence that Trump himself is a co-conspirator who has obstructed justice and committed a felony.

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Those who say that it's been two years since the 2016 election and it is time to move on. The investigation has become a political witch hunt aimed at damaging President Trump. If Mueller won't finish the investigation soon, Congress or the President should move to end it themselves.

44

Dishonesty in the White House

• Countless surveys have shown most Americans believe President Trump is dishonest. But the latest Navigator survey finds 52% of the public say Trump lies "more often" than previous presidents, while 12% say he lies less often and 27% say he lies about as often as past presidents. Among Republicans, the top choice is "same as previous presidents." Next month, Navigator will delve deeper into what Americans think and say about the current president's relationship with the truth.

Trump Out for Himself, the Wealthy

• A majority of Americans believe that Trump wants what is best for himself (56%), rather than what is best for the country (44%). Beneath the surface, there is a deep schism between college educated white voters (69% best for himself/31% best for country) and non-college white voters (37% best for himself/63% best for country). Like most Americans, however, both of these groups agree that Trump's policies put wealthy people first rather than working and middle class people (69% wealthy people/31% working and middle class people overall, including 70%/30% among college educated white voters and 65%/35% among non-college white voters).



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About Navigator

In a world where the news cycle is the length of a tweet, our leaders often lack the real-time public-sentiment analysis to shape the best approaches to talking about the issues that matter the most. Navigator is designed to act as a consistent, flexible, responsive tool to inform policy debates by conducting research and reliable guidance to inform allies, elected leaders, and the press. Navigator is a project led by pollsters from Global Strategy Group and GBA Strategies along with an advisory committee, including: Andrea Purse, The Hub Project; Arkadi Gerney, The Hub Project; Christina Reynolds, EMILY's List; Delvone Michael, Working Families; Felicia Wong, Roosevelt Institute; Mike Podhorzer, AFL-CIO; Jesse Ferguson, progressive strategist; Navin Nayak, Center for American Progress Action Fund; Ron Klain, Revolution; and Stephanie Valencia, Latino Victory Project.

To learn more about Navigator: http://navigatorresearch.org/

About the Study

Global Strategy Group conducted a public opinion survey among a sample of 1,001 registered voters between December 14-19, 2018. The survey was conducted online, recruiting respondents from multiple opt-in online panel vendors. Respondents were verified against a voter file and special care was taken to ensure that the demographic composition of our sample matched that of the national registered voter population across a variety of demographic variables.

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