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Special Report: What We Learned From the 2020 Iowa Caucuses

Welcome to NAVIGATOR — a project designed to better understand the American public's views on issues of the day and help advocates, elected officials, and other interested parties understand the language, imagery and messaging needed to make and win key policy arguments. This edition is a special report breaking down the results of the Iowa caucuses and their impact on the 2020 Democratic presidential nomination process. Navigator Research launched in early 2018 to better understand the American public's views on issues of the day and help advocates, elected officials, and other interested parties understand the language, imagery and messaging needed to make and win key

policy arguments. More information about Navigator and past waves of its research can be found [here](#).

The chaos of the recent Iowa Democratic caucuses took many political observers by surprise. Yet, in retrospect, the Iowa Democratic Party's [inability to report timely results](#) is at least partly predictable. Leaving aside the technical problems attributed to the use of an app, it's clear that changing how the state party reports its results played a role in the confusion on caucus night. In preparation for the 2020 primary, the Iowa Democratic Party (IDP) [implemented a new set of rules](#) as part of an effort to increase transparency. Results from the caucuses prior to this year had always been reported in terms of "state delegate equivalents," or SDEs, but in 2020 the state party committed to releasing the results of all three stages of the caucus process.

Iowa's 1,765 precincts are supposed to report (1) initial vote total or "first alignment," (2) final vote total or "final alignment," and (3) SDEs. Candidates must meet a 15 percent viability threshold in the first alignment in order to be counted in the final alignment total. This first alignment is the closest

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that Iowans come to having a “popular vote” metric in the process. Next, supporters of candidates that don’t meet the viability threshold can (a) join up with a viable group, (b) combine with other non-viable groups’ supporters to become viable, or (c) just go home. Once the realignment phase concludes, the final vote totals of all viable candidates are translated into the SDEs for each precinct.¹ So how did the 2020 candidates in terms of these three measures of success?

With [100% of precincts reporting](#), the results show a close finish between Bernie Sanders and Pete Buttigieg. Sanders emerges as the winner of the first and final alignment results, receiving 24.7 percent in the first count and 26.5 percent in the final vote total. But in terms of winning the race for SDEs, the [most up-to-date results](#) indicate that Buttigieg appears to maintain an edge on Sanders, receiving 564.3 SDEs to Sanders’ 561.5, a razor-thin margin of 2.8 SDEs. This equates to 26.2 percent of SDEs for Buttigieg and 26.1 percent for Sanders. The rest of the Iowa field remained split between Warren, Biden, and Klobuchar.

In terms of winners and losers post-Iowa, Buttigieg clearly benefits from being perceived as the SDE winner, but the picture is complicated by Sanders’ dominant performance in the first and final alignments. Despite slightly undershooting expectations in final alignment numbers (-1.7 percent), Sanders can credibly claim victory by two out of three metrics in Iowa. Granted, 80 percent of [media coverage by DNC debate poll sponsors](#) tend to treat the SDE winner as the winner in Iowa, whereas only 20 percent of media outlets are covering the three metrics as equal. No matter who ends up winning Iowa, Sanders is in a good position headed into New Hampshire, where he [maintains his lead in the polls](#) by an average of 4-5 points in recent surveys.

Here’s how Democrats voted in the first and final rounds.

Buttigieg narrowly leads Sanders in the race for state delegate equivalents. Sanders leads the first and final alignment votes. Feb. 5, 2020, 9:05 PM ET

Candidate	First Vote		Final Vote		Total S.D.E.s	
	Votes	Pct.	Votes	Pct.	Votes	Pct.
Buttigieg	37,596	21.3%	43,274	25.1%	564	26.2%
Sanders	43,699	24.7	45,842	26.5	562	26.1
Warren	32,611	18.5	34,934	20.2	388	18.0
Biden	26,322	14.9	23,630	13.7	340	15.8
Klobuchar	22,474	12.7	21,121	12.2	264	12.3
Yang	8,929	5.1	1,759	1.0	22	1.0
Steyer	3,054	1.7	413	0.2	7	0.3

Image via New York Times

How Iowa’s votes could change from one stage to the next

Average FiveThirtyEight model Iowa caucus first alignment and final alignment projections, as of Feb. 2, 2020

CANDIDATE	FIRST ALIGNMENT	FINAL ALIGNMENT	CHANGE
Sanders	23.6%	28.1%	+4.5
Biden	22.5	26.4	+3.9
Buttigieg	16.5	17.9	+1.4
Warren	15.7	15.9	+0.2
Klobuchar	10.8	8.8	-2.0
Yang	4.0	1.4	-2.6
Steyer	3.8	1.3	-2.5
Bloomberg	1.3	0.1	-1.2
Gabbard	1.2	0.0	-1.2
Bennet	0.5	0.0	-0.5
Patrick	0.2	0.0	-0.2

Image via FiveThirtyEight

1. The practice of calculating SDEs from final alignment numbers is a notably archaic and convoluted process, distinctive of the Iowa caucuses. Historically, this involved electing delegates to county conventions, which then elected delegates to district conventions, the state convention, and eventually to the Democratic National Convention. Electing delegates in this way has been discontinued, but the weighting process for determining how precincts are counted as pledged delegates remains influential for how campaigns design their strategies. Since these weights are calculated based on how many votes Democratic candidates got in the last two general election cycles (2016 and 2018), the way that SDEs are constructed tends to give more weight to precincts in rural counties.

However, Buttigieg's strong performance in Iowa is a real surprise. In the days leading up to the caucuses, the [FiveThirtyEight model](#) predicted that Buttigieg would win 16.5 percent in the first vote and 17.9 percent in the final count. His final numbers outpaced expectations by nearly six points in the first measure and over seven points in the final alignment. Given the confusion surrounding the Iowa results, it seems unlikely that Buttigieg will get as much of a bump out of Iowa as his team might have hoped. Still, [recent polling in New Hampshire](#) suggests that Buttigieg has gained momentum at Biden's expense. But it's important to note that Buttigieg's odds of winning a majority of pledged delegates has only risen to [5-6 percent](#) and still polls at only [7 percent](#) nationally.

A clear narrative forming out of Iowa is that Joe Biden underperformed relative to expectations. Compared to projections of the first and final votes, Biden undershot his expected numbers by more than seven points in the first count and nearly thirteen points in the final vote total. Since Iowa, Biden's chances of winning a majority of pledged delegates have switched with those of Bernie Sanders, who now has a 44 percent chance to win the nomination, while Biden is down to a 20 percent chance. Despite this setback, [Biden's numbers nationally](#) remain strong at 27 percent, even though he is expected to finish as low as [fourth or fifth](#) in the New Hampshire primary.

Turning to undercovered overperformers, both Warren and Klobuchar beat expectations in the caucuses. Warren overshot her projected first and final vote numbers by 2.8 points in the first vote and 4.3 points in the final alignment. On the other hand, Klobuchar outperformed her expected numbers by 1.9 points in the first vote and 3.4 points in the final vote. This means that the Warren and Klobuchar campaigns were more effective at consolidating support in the final vote than pre-caucus polls had accounted for. This has received less coverage in light of the post-Iowa Bernie-Biden-Buttigieg scrum.

What does this all mean for the Democratic primary going forward? Maybe not a lot! Iowa is traditionally supposed to winnow the field, but that largely hasn't happened. Sanders' chances of winning the nomination outright have increased, but so has the chance that no one will win a majority of pledged delegates (up to [25 percent](#), per the FiveThirtyEight model).

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About Navigator

In a world where the news cycle is the length of a tweet, our leaders often lack the real-time public-sentiment analysis to shape the best approaches to talking about the issues that matter the most. Navigator is designed to act as a consistent, flexible, responsive tool to inform policy debates by conducting research and reliable guidance to inform allies, elected leaders, and the press. Navigator is a project led by pollsters from Global Strategy Group and GBA Strategies along with an advisory committee, including: Andrea Purse, progressive strategist; Arkadi Gerney, The Hub Project; Christina Reynolds, EMILY's List; Delvone Michael, Working Families; Felicia Wong, Roosevelt Institute; Mike Podhorzer, AFL-CIO; Jesse Ferguson, progressive strategist; Melanie Roussell Newman, Planned Parenthood Federation of America; Navin Nayak, Center for American Progress Action Fund; and Stephanie Valencia, Latino Victory Project.

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